

## Message Text

CONFIDENTIAL

PAGE 01 CAIRO 00855 151919Z  
ACTION NEA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03  
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 NSCE-00  
SSO-00 USIE-00 INRE-00 IO-13 SSM-03 ACDA-07 OMB-01  
TRSE-00 /074 W  
-----151930Z 057226 /65

O R 151825Z JAN 77  
FM AMEMBASSY CAIRO  
TO SECSTATE WASHDC NIACT IMMEDIATE 660  
INFO AMEMBASSY AMMAN  
AMEMBASSY DAMASCUS  
AMEMBASSY JIDDA  
AMEMBASSY TEL AVIV

C O N F I D E N T I A L CAIRO 0855

OPERATIONS CENTER PLEASE PASS AMBASSADOR EILTS

E.O. 11652: GDS  
TAGS: PFOR JO EG  
SUBJ: AFFILIATION OF PALESTINIAN STATE WITH JORDAN

REF: CAIRO 0852

1. EVENING JAN 15 EMBOFF ASKED FAHMY'S OFFICE  
DIRECTOR AL-BAZ, WHO WAS PRESENT IN ASWAN FOR  
HUSAIN/SADAT TALKS, WHETHER FAHMY'S REMARK TO PRESS  
ON FUTURE RELATIONS PALESTINIAN STATE WITH HKJ  
WAS INTENDED AS INNOVATIVE PROPOSAL (REFTEL).  
AL-BAZ SAID SADAT'S MAIN OBJECTIVE IN TALKS WAS TO  
BEGIN ERODE MUTUAL DISTRUST AND RANCOR WHICH  
CHARACTERIZE PLO/GOJ RELATIONS. GREAT MAJORITY  
PALESTINIANS RECOGNIZE THAT WEST BANK/GAZA STATE,  
IF IT IS TO BE VIABLE, MUST HAVE FORMAL LINK WITH  
ONE OR MORE OF ITS NEIGHBORS. SINCE ISRAEL IS OUT,  
JORDAN IS ONLY CANDIDATE; MOST PALESTINIANS NOW  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CAIRO 00855 151919Z

RPT NOW SUPPORT SOME LINK WITH HKJ. (COMMENT: IN  
THIS CONNECTION, INTERESTING TO RECALL THAT FATAH'S  
RIBHI AWAD MADE SIMILAR REMARK TO UK EMBOFF JAN 12,  
THOUGH HE WAS UNENTHUSIASTIC ABOUT HUSAIN  
PERSONALLY). ON QUESTION OF VIABILITY NEW STATE,  
AL-BAZ NOTED WEST BANK/GAZA ALONE WOULD DEFINITELY  
BE "VIABLE" (IE WITH ARAB BUDGET SUPPORT), BUT

LINK WITH HKJ OBVIOUSLY MAKE IT "MORE VIABLE".

2. THOUGH IT HAD BEEN "VERY DIFFICULT" PERSUADE HUSAIN, KING HAD FINALLY AGREED ACCEPT NOTION OF NEGOTIATIONS WITH PALESTINIAN STATE WITH AIM OF POLITICAL ASSOCIATION. EGYPTIANS HAD ALSO INJECTED THEIR OWN VIEW THAT PLEBISCITE WOULD BE NECESSARY ON BOTH EAST AND WEST BANKS. HOWEVER, EGYPT HAD AGREED THAT HKJ AND PALESTINIANS SHOULD BE FREE TO DEVISE MUTUALLY ACCEPTABLE METHOD TO GAUGE WEST AND EAST BANK POPULAR WILL RE CREATION OF ANY TYPE OF FEDERATION. AL-BAZ POINTED OUT RELEVANT PASSAGE IN COMMUNIQUE (WHICH HAD JUST BEEN ISSUED): "HM KING HUSAIN EXPRESSED WELCOME OF JORDAN - BOTH GOVERNMENT AND PEOPLE - FOR ESTABLISHMENT FIRMEST TIES WITH THE PALESTINIAN STATE WHICH WILL BE ESTABLISHED IN CONFORMITY WITH ASPIRATIONS OF THE PALESTINIAN PEOPLE .... AND THIS WILL OCCUR IN MANNER WHICH THE TWO PEOPLES WILL DECIDE ON BY FREE CHOICE..."

3. ASKED HOW PLO LIKELY REACT, AL-BAZ SAID IDEA WILL BE CONVEYED TO ARAFAT, TO ABU IYAD (WHO STILL IN CAIRO), AND OTHERS. HE STRESSED THAT NO PLO DENUNCIATION OF SADAT'S INITIAL MENTION OF LINK WITH JORDAN (WASHINGTON POST INTERVIEW) HAD MATERIALIZED, SIGNALLING A MODERATE PLO ATTITUDE UNTHINKABLE EVER BEFORE. PNC MUST EXAMINE SADAT'S IDEA (FEB 15 DATE FOR PNC NOT FIRM, AL-BAZ NOTED),  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CAIRO 00855 151919Z

BUT EGYPT NOT SEEKING "IMPOSE" ON PALESTINIANS.

4. THE NOTION OF PARALLEL NEGOTIATIONS, BOTH ON ESTABLISHMENT PALESTINIAN STATE AND ON THAT STATE'S LINK WITH JORDAN, WAS, GOE HOPED, CONSTRUCTIVE SUGGESTION WHICH WOULD HELP OVERCOME ISRAELI OBJECTIONS TO THIRD STATE BETWEEN IT AND JORDAN.  
MATTHEWS

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, PALESTINIANS, MILITARY OCCUPIED AREAS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 15-Jan-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977CAIRO00855  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770016-0385  
**Format:** TEL  
**From:** CAIRO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770149/aaaabqeb.tel  
**Line Count:** 105  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 0e2171d9-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION NEA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 CAIRO 852  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 24-Jan-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3589061  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AFFILIATION OF PALESTINIAN STATE WITH JORDAN  
**TAGS:** PFOR, JO, EG, XF, STATE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/0e2171d9-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009